

Message Text

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INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 INRE-00 AID-05

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TO AMEMBASSY VIENNA IMMEDIATE

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VIENNA FOR UNIDO MISSION: ROME FOR FODAG

E.O. 11652:N/A

TAGS: UNIDO, PORG, AORG, EAID, ECIN, EIND

SUBJECT: THIRD SESSION: INTERGOVERNMENTAL COMMITTEE OF
WHOLE ON UNIDO CONSTITUTION (IGC III): FINANCING TECHNICAL
ASSISTANCE FROM ASSESSED CONTRIBUTIONS

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REF: (A)VIENNA 5414; (B)STATE 158388; (C)STATE 68641;
(D)VIENNA 4524

1. SUMMARY: U.S. REP CAN NOT GIVE ASSURANCE THAT U.S. WILL OPPOSE INCLUSION OF TECHNICAL ASSISTANCE ACTIVITIES IN FAO ASSESSED BUDGET. U.S. DECISIONS ABOUT FINANCING TECHNICAL ASSISTANCE IN ALREADY ESTABLISHED SPECIALIZED AGENCIES WILL DEPEND UPON A WIDE VARIETY OF PRAGMATIC FACTORS IN ADDITION TO TRADITIONAL PRINCIPLE THAT TECHNICAL ASSISTANCE GENERALLY SHOULD BE FINANCED BY VOLUNTARY CONTRIBUTIONS. END SUMMARY.

2. IN REPLYING TO FRG ALTERNATE REP KURTH, MISSION SHOULD POINT OUT THAT WE ARE FACING VERY DIFFERENT SITUATIONS IN UNIDO AND FAO. WHAT KURTH SEES AS AN APPARENT INCONSISTENCY IN THE U.S. POSITION REGARDING THE FINANCING OF TECHNICAL ASSISTANCE (TA) ACTIVITIES FROM ASSESSED BUDGETS JUST REFLECTS A PRAGMATIC RESPONSE TO THESE DIFFERENT SITUATIONS.

3. IN THE CASE OF FAO, WE WERE FACED WITH AN EXISTING AGENCY UNDER NEW LEADERSHIP WHICH HAD DEVELOPED SIZEABLE RESOURCES THAT COULD BE MADE AVAILABLE FOR TA ACTIVITIES THROUGH REALLOCATIONS WITHIN A LARGE AND ALREADY APPROVED BUDGETARY INCREASE FOR 1976-77. WE HAD THE OPTION OF EITHER INSISTING THAT THESE RESOURCES ALREADY COMMITTED TO FAO BE SPENT FOR REGULAR PROGRAM STAFFING INCREASES IN ROME, WHICH WE HAD OPPOSED AS WASTEFUL, OR ALLOWING THE NEW DIRECTOR GENERAL THE OPPORTUNITY TO DEMONSTRATE THAT HE COULD PUT THESE RESOURCES TO GOOD USE THROUGH INITIATING A SEPARATE TA PROGRAM IN THE FIELD. FACED WITH THIS OPTION, AND THE FACT THAT MOST COUNTRIES (DCS AND LDCS) HAVE BEEN REQUESTING A MORE RESPONSIBLE ROLE FOR FAO IN INCREASING FOOD PRODUCTION, WE FELT OBLIGED TO GIVE FAO A TRIAL OPPORTUNITY TO MANAGE A SEPARATE TA PROGRAM IN 1976-77. THIS WAS OUR EFFORT TO MAKE THE BEST OF A DIFFICULT AND UNIQUE SITUATION. AS INDICATED IN REFTEL C, THE FAO ARRANGEMENTS ARE EXCEPTIONAL, EXPERIMENTAL, AND LIMITED IN PURPOSE. AT THIS STAGE LIMITED OFFICIAL USE

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WE ARE UNCOMMITTED ON EXTENDING THE PROGRAM BEYOND 1977.

4. IN THE CASE OF UNIDO, WE ARE FACED WITH DESIGNING BASIC CONSTITUTIONAL ARRANGEMENTS THAT WILL HAVE PERMANENT BINDING EFFECT FOR A NEW SPECIALIZED AGENCY. REGARDING FINANCIAL ISSUES, OUR OVERRIDING OBJECTIVE IS TO ASSURE CONSTITUTIONAL ARRANGEMENTS THAT WILL BEST PROTECT OUR FINANCIAL INTERESTS. OUR STRINGENT POSITION

ON DUAL BUDGETS FOR REGULAR PROGRAMS AND TA ACTIVITIES WAS AN IMPORTANT MEANS TO THAT END. THE PROCEDURES AND COMPOSITION OF BODIES CONCERNED WITH ASSESSED BUDGET APPROVAL ARE A FACTOR ALSO OF THE GREATEST IMPORTANCE FOR ACHIEVING OUR OBJECTIVE. DEPARTMENT IS PLEASED WITH THE APPARENT SUCCESS THAT MAY BE POSSIBLE REGARDING THIS LATTER FACTOR. AS INDICATED IN SEPTTEL, THIS SUCCESS MAY ALLOW US TO BE SOMEWHAT MORE FLEXIBLE REGARDING OUR DUAL BUDGETS POSITION.

5. AS MISSION CONSIDERS APPROPRIATE, FOLLOWING ADDITIONAL POINTS ALSO MAY BE MADE.

6. U.S. AGREES WITH IMPLICATION OF REMARK (REFTEL A, PARAGRAPH 2) THAT FRG SURPRISED AT U.S. POSITION REGARDING FAO, VIZ, THAT U.S. AND FRG WOULD DO WELL TO CONSULT MORE CLOSELY ON BUDGET MATTERS. IN THIS REGARD HE MAY POINT OUT THAT U.S. RECEIVED LITTLE SUPPORT IN ATTEMPTING RESIST MORE THAN 50 PERCENT FAO BUDGET INCREASE FOR 1976-77 WHICH LED TO THE AVAILABILITY OF FUNDS WHICH DG NOW PROPOSES TO REALLOCATE INTO TA.

7. MISSION MAY RECALL TO KURTH THAT U.S. OPPOSED, WITHOUT SUCCESS, THE BUDGET ITEM OF DOLLARS 2 MILLION FOR "TECHNICAL COOPERATION" IN THE LAST BUDGET OF THE WORLD HEALTH ORGANIZATION.

8. FINALLY MISSION MAY EXPLAIN U.S. DOMESTIC SITUATION DESCRIBED IN REFTEL B, PARAGRAPH 5 WHICH LEADS BOTH EXECUTIVE AND LEGISLATIVE BRANCHES TO EMPHASIZE INTERNATIONAL EFFORTS TO FURTHER AGRICULTURAL DEVELOPMENT AND FOOD PRODUCTION MORE THAN INTERNATIONAL PROGRAMS OF INDUSTRIAL DEVELOPMENT. IT IS OUR LIMITED OFFICIAL USE

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UNDERSTANDING THAT THIS PRIORITY IS SHARED BY MANY GROUP B GOVERNMENTS.

9. DEPARTMENT WILL APPRECIATE REPORT OF FRG RESPONSIVENESS TO MISSION EXPLANATION AND ADVOCACY OF APPLYING PRINCIPLE OF ARTICLE 10 BIS PRAGMATICALLY. KISSINGER

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